

# LONDON COUNCILS TRANSPORT AND ENVIRONMENT COMMITTEE

**STATEMENT OF ACCOUNTS** 

YEAR ENDED 31 MARCH 2017

# LONDON COUNCILS - TRANSPORT AND ENVIRONMENT COMMITTEE

# Contents

	Page
Narrative Report to the Statement of Accounts	1-13
Statement of Responsibilities for the Statement of Accounts	14
Approval Certificate	15
Annual Governance Statement	16-21
Independent Auditor's Report	22-23
Expenditure Funding Analysis	24
Comprehensive Income and Expenditure Statement	25
Movement in Reserves Statement	26
Balance Sheet	27
Cash Flow Statement	28
Notes to the Accounts	29-55
Glossary	56-60

#### NARRATIVE REPORT TO THE STATEMENT OF ACCOUNTS

#### **REVIEW OF THE YEAR**

#### Introduction

London Councils Transport and Environment Committee (TEC) was formed on 1 April 2000 and first met on 20 June 2000. The responsibilities of TEC are as follows:

In the field of accessible transport, TEC is responsible for:

- negotiating and operating London's concessionary fares scheme for older and disabled people (Freedom Pass), giving free travel on London's TfL run services, such as Tube, bus and tram and most train services;
- operating the London Taxicard scheme, which provides subsidised taxi and private hire travel for people with mobility problems or who are severely visually impaired; and
- providing general, London-wide policies on accessible transport.

In the field of traffic and parking services, TEC brings together a number of functions, including:

- a statutory responsibility to set decriminalised traffic and parking penalties and other additional parking charges within London;
- a statutory responsibility to operate the Environment and Traffic Adjudicators (ETA) through London Tribunals (formerly PATAS), which allows individuals to appeal to an independent adjudicator over decriminalised environment, traffic and parking penalties and, under contract to the Greater London Authority (GLA), to provide the same service for the Road User Charging Adjudicators (RUCA);
- the operation of the Towing, Removal and Clamping Enforcement (TRACE) service, which provides 24 hour information on the recovery of towed-away vehicles;
- electronic link services between the London local authorities and the Traffic Enforcement Centre for the registration of traffic and parking enforcement debts;
- the operation of the Health Emergency Badge scheme, giving front line medical staff parking privileges when attending emergencies;
- general co-ordination of traffic and parking regulations and enforcement policies including the publication and maintenance of London-wide Codes of Practice;
- provision of advice and information on traffic and parking regulation and enforcement;
- operation and enforcement of the London Lorry Control Scheme, which controls use of residential roads by Heavy Goods Vehicles at night-time and weekends; and
- statutory responsibility under London Local Authorities Acts 2004 and 2007 for setting the level of a number of fixed penalties for some environmental, highways and public realm offences.

TEC also aims to ensure that London boroughs' concerns and best practice are taken fully into account in the development and implementation of the whole range of transport and environment policies – in particular those developed by Government departments and the Mayor of London. It deals with a wide array of policy issues including those relating to rail, tube, buses, roads, walking and cycling, waste management, climate change, local environmental quality, energy and fuel poverty, air quality and flood risk management. London Councils' Leaders' Committee and its Executive consider transport and environment policy matters of strategic importance and the TEC Chair liaises closely with the Portfolio Holder for Infrastructure.

#### THE YEAR IN REVIEW

#### Mobility

Around 1.2 million older and disabled London residents hold a Freedom Pass giving free travel on almost all London's public transport. London Councils is responsible for running the Freedom Pass scheme on behalf of the London local authorities.

On behalf of TEC during 2016/17 London Councils:

- Negotiated and agreed the Freedom Pass settlement for the 2017/18 with Transport for London (TfL), successfully achieving an annual reduction in the settlement for the first time in the scheme's history.
- Successfully negotiated a further two year Freedom Pass settlement agreement with the Rail Delivery Group (RDG) until March 2019, subject to annual review and 6 months' notice, when RDG are ready to move to a journey-based model.
- Negotiated and published the 2017/18 London Service Permit (LSP) Concessionary Scheme for Freedom Pass with local bus operators (non-TfL buses).
- Calculated and agreed the apportionment of 2017/18 Freedom Pass costs to boroughs.
- Completed the renewal of c.140,000 Freedom Passes which expired in March 2016.
- Implemented an online payment portal for replacement Freedom Passes.
- Retendered the Freedom Pass support services contract and agreed the award to the incumbent supplier.

On behalf of the boroughs, London Councils runs the Taxicard service to approximately 65,000 people with severe mobility and visual impairments, offering subsidised taxi and private hire vehicle journeys.

On behalf of TEC during 2016/17, London Councils has:

- Implemented a charge of £10 for lost and damaged Taxicards and developed an online payment portal.
- Agreed TfL funding for Taxicard for 2017/18.
- Started the procurement process for the Taxicard delivery contract, working with TfL to jointly procure Taxi and PHV services for both Taxicard and Dial-a-ride.

- As part of the joint procurement excise and alignment of the schemes, carried out a consultation with all Taxicard members to help assess what changes might be made, receiving 15,000 responses (23%).
- Responded to the London Assembly review of personal travel budgets for mobility schemes.

# **Parking and Traffic**

The London Lorry Control Scheme continued to provide environmental benefits, particularly protection for residents' quality of sleep by controlling the movement of Heavy Goods Vehicles (HGVs) on residential roads at night-time and at the weekend. Improvements to administrative and enforcement processes has helped see further efficiencies in the running of the service, ensuring the scheme continues to be operated at no cost to the boroughs.

In 2016/17 on behalf of TEC, London Councils has:

- Continued to manage the London Lorry Control Scheme, issuing permits and enforcing to ensure compliance.
- Completed the retender of the back office case management computer system, which has involved the development of many system improvements and efficiencies.
- Commenced the most significant review of the London Lorry Control Scheme since its commencement over 30 years ago.
- As part of the review, formed a steering group and working group, held an operators work shop event and completed an operator survey to help inform the review recommendations.

More broadly, London Councils has helped deliver effective and consistent traffic and parking policies and operations in London on behalf of TEC during 2016/17:

- Provided day-to-day advice and support to boroughs on a range of traffic and parking policy and enforcement issues, including the holding of relevant forums.
- Represented borough interests at the following groups and forums:
  - London Freight Forum and Freight Forum Steering Group
  - London Technical Advisors Group (LoTAG) Transport
  - TfL's Lane Rental Governance Committee
  - Local Authority Partnership
  - BPA Local Authority Special Interest Group
  - London Tourist Coach Action Plan Group
  - London Automotive Forum
  - o Urban Freight Working Group

- Worked on the updating of the parking code of practice for borough officers.
- Reviewed and updated the parking contravention codes list.
- Held Traffic Control Liaison Committee meetings between TfL and boroughs to discuss the implementation and maintenance of traffic signal and control equipment.
- Facilitated seminars, workshops and the sharing of good practice for the better coordination of Car Clubs across London.
- Led the Sharing Skilled Transport Staff initiative, helping to ensure better use of limited skilled resources across London.
- Helped facilitate discussions surrounding electric vehicle charging point agreements with boroughs.
- Provided debt registration services with the Traffic Enforcement Centre for the majority of London boroughs.
- Agree the apportionment of traffic signal and control equipment maintenance costs to boroughs.
- Published a code of practice for the erection of traffic signs and lighting on buildings to allow boroughs and TfL to adopt new powers, which will make it easier for them to reduce street clutter.
- Worked with boroughs and the Source London contractor to ensure consistent contracts were agreed for the provision and maintenance of electric vehicle charging points across London.
- Worked with the GLA and TfL on the Go Ultra Low City Scheme (GULCS), which will significantly
  increase the number of on-street electric vehicle charge points in the Capital.
- Worked with the British Parking Association (BPA) to discuss the need for consistent open parking data standards.
- Lobbied for amendments to the proposed Parking Places (Variation of Charges) Bill, to minimise
  increased administrative burdens on London local authorities.
- Updated and published part 1 of the parking code of practice.
- Collated, analysed and published London-wide traffic and parking enforcement and appeals statistics.

The TRACE service provides information on the whereabouts of towed vehicles to thousands of motorists across London. On behalf of TEC London Councils continues to manage and operate the TRACE service, seeing a significant take up of the online portal rather than use the telephone service.

London Councils also continue to operate the London Health Emergency Badge scheme, issuing parking waivers to eligible health workers to use in emergency situations.

#### **London Tribunals**

On behalf of TEC, London Councils has:

- Continued to provide the administrative support and infrastructure to the Environment and Traffic Adjudicators and Road User Charging Adjudicators to enable them to fulfil their statutory duties in relation to approximately 40,000 environment, parking and traffic appeals and 6,000 road user charging appeals.
- Completed the support service contract transition to ensure the new system and service provider are fully operational and meeting performance targets.
- Successfully retained the GLA contract for the provision of the RUCA service, following a competitive tender process.
- Restructured the administrative support services and appointed a new Head of Support Services to manage the day to day running of the tribunal support services.

# The London European Partnership for Transport (LEPT)

The London European Partnership for Transport (LEPT) helps boroughs access European funding for transport projects. In 2016/17 we have:

- Submitted the final technical and financial reports for both STARS and PTP-Cycle projects in accordance with the contractual deadlines and received all final payments.
- Continued to monitor European funding and knowledge exchange opportunities, and briefed boroughs accordingly, disseminating six funding briefings (H2020, Interreg, Interreg NWE, LIFE, and URBACT & UIA).
- Coordinated a bid on digital personalised travel planning, entitled PTP-Commute, under the Horizon 2020 calls for proposals. The first stage bid was submitted on 25 January 2017. LEPT have since been informed that the first stage bid process was successful so work will continue into the second stage.
- Brokered a place for the London Borough of Croydon in H2020 calls for proposals. LEPT are awaiting a response in regards to whether the proposal was successful.
- Provided a letter of support and are an associated partner of the ELeVATe project.
- Gave briefings at 9 Sub Regional Partnership meetings, meaning 28 Boroughs updated in person by LEPT on ad hoc bidding and funding opportunities over the year.
- Attended EU workgroups, seminars and conferences on a wide variety of sustainable transport issues.
- Successfully applied for a seat on the POLIS (one of the EU's leading transport networks)
   Management Committee.

#### **Transport and Environment Policy**

The Committee considered and progressed a range of significant policy issues for the boroughs, including:

- Secured the Local Implementation Plan funding settlement for boroughs to deliver transport priorities;
- Secured a reclassification of TfL funding for boroughs from revenue to capital, which enables TfL to pass on capital funding to boroughs;
- Provided a series of opportunities for boroughs to influence and 'co-create' policy for the new Mayoral transport and environment strategies;
- Undertook public polling research on air quality;
- Secured a new officer resource working with the Thames Regional Flood and Coastal Committee for London boroughs in developing capital projects to improve flood risk management;
- Secured a seconded officer to develop the Go Ultra Low City Scheme project proposals and invited expressions of interest from boroughs in installing charge points;
- Produced a short video explaining the risks of flooding for residents and businesses and how they can prepare;
- Ensured boroughs views were heard by Defra on its 25 year environment plan and the funding formula for new flood risk management capital projects;
- Shared London's experience with Defra on littering from vehicles;
- Wrote to the Secretary of State for Transport supporting rail devolution;
- Contributed to the draft London Sustainable Drainage Action Plan;
- Responded to:
  - Mayor's Phase 1 and 2 air quality consultations;
  - o Environment, Food and Rural Affairs Committee inquiry into disposable packaging;
  - Department for Transport's Walking and Cycling Investment Strategy;
  - Parliamentary Transport Select Committee inquiry into Urban Congestion;
  - West End bus consultation;
  - London Assembly Transport Committee investigation into bus networks and bus safety;

- o Transport Select Committee Inquiry into the Rail Passenger Experience;
- London Assembly Transport Committee inquiry into Energy and fuel poverty;
- o Department for Business, Energy and Industrial Strategy Heat Network Investment Project
- Environmental Audit Committee call for evidence on Treasury policy on meeting recycling targets;
- London Assembly Transport Committee investigation into congestion in London;
- Gave evidence to:
  - The London Assembly Environment Committee on green infrastructure and burst water mains:
  - The London Assembly Transport Committee investigation on buses.

The Committee engaged with key stakeholders, including:

- the Mayor, Deputy Mayor for Transport and Deputy Mayor for Environment and Energy throughout the year including at Leader's Congress, attendance at TEC and through joint lobbying to government on behalf of London on a range of policy areas;
- the London Assembly Transport and Environment Committees;
- TfL throughout the year on key issues for London local government, including through regular scheduled meetings between the TfL Commissioner and TEC leads;
- Thames RFCC and the Environment Agency on the six year programme of flood defences and alleviation schemes benefitting London; and
- Government departments throughout the year including DfT, Defra and DCLG.

TEC oversaw the production of a wide range of member briefings across the full range of transport and environment policy TEC covers.

### Looking forward to 2017/18

On behalf of TEC, London Councils will:

- Enhance borough influence on Mayoral strategies, particularly the Mayor's Transport Strategy, London Environment Strategy and London Plan, making interventions supported by media engagement;
- Map out the rail franchising process and work with government to get greater influence for boroughs
  over rail services in their areas.

- Engage TfL to ensure that new LIP Guidance that delivers the new Mayor's Transport Strategy will be collaborative in nature and not a return to a top down approach by TfL:
- Strengthen the sub-regional strategic partnerships, and support greater collaboration by boroughs on sub-regional schemes, such as cycle ways and bus routes to ensure the best transport outcome for Londoners is achieved;
- Highlight the proactive role of boroughs in tackling poor air quality and its health impacts in London, including through lobbying government and the Mayor;
- Ensure boroughs are able to efficiently fulfil statutory requirements for monitoring, action planning and reporting on air quality;
- Enable TEC to support and facilitate the roll out of electric vehicles across London;
- Develop a focus on energy and heat policy.

#### The Freedom Pass team will:

- Commence the new Freedom Pass support services contract in October.
- Negotiate the Freedom Pass annual settlements with TfL and other bus operators.
- Calculate and agree the apportionment of Freedom Pass costs to boroughs.
- Investigate data sharing agreements with boroughs to help streamline future Freedom pass renewals and improve the day-to-day management of Freedom Pass (and Taxicard).
- Conduct a mid-term review of passholders issued with 2020 passes to check continued eligibility for the scheme and avoid costs.
- Review customer service provision to consider options for more channel shift towards digital and online services.
- Complete two National Fraud Initiative reviews to cancel deceased members' cards to prevent fraudulent use by others.
- Investigate the business case for increasing the frequency of the National Fraud Initiative reviews.
- Plan for the renewal of 2018 expiry passes.
- Implement an online portal for disabled person Freedom Pass applications.

#### The Taxicard team will:

- Complete the joint procurement of Taxicard and Dial-a-Ride taxi services with TfL, making recommendations for tender approach to TEC in June.
- Explore the possibility of a three year Taxicard S159 funding agreement with TfL, including the
  potential introduction of a consistent minimum borough trip limit provision, subject to borough
  consultation.
- Develop further co-ordination of Taxicard and Dial-a-ride schemes with TfL, including consideration
  of joint reporting of KPIs, complaints handling, application processing, and a single on-line portal.
- Develop and implement a new online Taxicard application portal and process, with a more consistent approach across all boroughs and maximising the efficiencies through greater data sharing.
- Introduce an on-line application portal for the Taxicard scheme.

A review of the London Lorry Control Scheme will be completed, with recommendations made to TEC for potential changes and improvements. We will work with TfL, boroughs, the freight industry and key stakeholders to continue improve the management of road freight movements in London and ensure as far as possible the alignment of the LLCS with other schemes and legislation.

On traffic and parking policies and operations, we will:

- Continue to provide highly valued advice and support to boroughs and represent their interests at relevant forums and meetings.
- Hold Traffic Control Liaison Committee meetings between TfL and boroughs as necessary and ensure boroughs are informed early of the apportionment of traffic signal and control equipment maintenance costs before agreement.
- Review and update the parking contravention codes list as necessary.
- Continue to provide debt registration services with the Traffic Enforcement Centre for the majority of London boroughs.
- React quickly to any new policy or legislative proposals, ensuring that boroughs are consulted and proactively lobby for change where necessary.
- Continue to work with the GLA and TfL to manage and implement residential and car club electric vehicle charge points as part of the Go Ultra Low City Scheme (GULCS).
- Collate, analyse and publish London-wide parking and appeals statistics.
- Continue to work with the BPA and EPA regarding open parking data standards.

The Health Emergency Badge scheme will be reviewed, to ensure the service is delivered as effectively and efficiently as possible. This will include consideration of: fraud and misuse; application processing and eligibility criteria; permits (virtual vs physical); costs and potential efficiencies; technological applications; communications and promotion; and integration with wider schemes (e.g. car clubs).

#### LONDON COUNCILS - TRANSPORT AND ENVIRONMENT COMMITTEE

#### NARRATIVE REPORT TO THE STATEMENT OF ACCOUNTS (continued)

Take up of the online TRACE facility will continue to be monitored and promoted, as well as promoting electronic real time data transfer with all authority pounds where appropriate.

#### In 2017/18 the LEPT service will:

- Continuing to monitor European funding and knowledge exchange opportunities, and briefing Boroughs accordingly.
- Leading further bids on behalf of Boroughs, where resources allow, and finding appropriate bidding consortia for Boroughs.
- Monitor the progress of Brexit negotiations and the implications for the future of the LEPT.
- Liaise with TfL to secure funding for 2018/19, this will allow LEPT to operate up until BREXIT.
- Provide promotional services for boroughs and raise awareness of London best practice and current EU transport projects.
- Represent London boroughs on the POLIS management committee.
- Continue to harness the benefits of the POLIS network and other European forums (e.g. CIVITAS, ECF, ELTIS, Velo-City, EPOMM) developing stakeholder contacts for use in bidding consortia and best practice provision to boroughs.
- Attend sub regional partnership panels and meetings in order to analyse borough and sub regional priorities and link with EU project, best practice and funding opportunities.
- Develop and submit the second stage bid proposal for the PTP-Commute project proposal under the EU Horizon 2020 funding programme.

The London Tribunals support service team will continue to provide the administrative support and infrastructure to the Environment and Traffic Adjudicators and Road User Charging Adjudicators. We will monitor and review systems and processes, implementing improvements and enhancements where necessary and providing training and support accordingly; and promote greater levels of channel shift to fully electronic online appeals.

#### **Financial Review**

The Director of Corporate Resources has pleasure in presenting the accounts for 2016/17. The accounts consist of the following:

- Statement of Responsibilities for the Statement of Accounts (page 14)
- Expenditure and Funding Analysis (page 24)
- Comprehensive Income and Expenditure Statement (page 25);
- Movement in Reserves Statement (page 26);
- Balance Sheet (page 27);
- Cash Flow Statement (page 28); and
- Notes to the Accounts (page 29 55).

# Revenue expenditure

Set out below is a comparison between the actual income and expenditure and the approved budget for the year.

	Budget £000	Actual £000	Variation £000
Expenditure	43,717	44,106	389
Income	(43,074)	(44,776)	(1,702)
Interest income and	-	,	
expenditure	ž.	248	248
Deficit/(Surplus) for the			
year	643	(422)	(1,065)
Transfer from/to		• •	• • •
Reserves	(643)	(293)	350
Surplus for the year			
including transfer from			
reserves	6 <b>+</b> 9	(715)	(715)

A surplus on revenue activities of £422,000 has been posted for 2016/17 which, after a net transfer of £293,000 from reserves has led to an overall surplus after net transfers from reserves of £715,000. The surplus is due to:

# • Lorry Control Administration/PCN income (-£489,000)

The administration of the London Lorry Control Scheme overspent the budget of £674,000 by £54,000. This is attributable to additional salary costs of £20,000, registering debt at the County Court of £10,000, additional contract payments of £9,000, plus additional central recharges of £53,000, offset by an underspend on general office costs of £2,000. These overspends were offset by an underspend of £36,000 in respect of the review of LLC Scheme, which commenced towards the end of the financial year.

However, there was a significant overachievement in the collection of PCN income of £571,000 above the budgetary provision of £750,000, due to continued effective performance of the outsourced enforcement function meaning that transaction volumes continue to increase, leading to higher levels of debt actually being raised and collected. In addition, the continued functionality of the Adaptis computer management system allows outstanding debt to be registered at the Court more quickly. Of the £1.293 million income due for the year, £171,000 has yet to be collected and has been registered with the County Court. A bad debt provision of £137,000 has been established in respect of this outstanding amount, in accordance with usual accounting practice. This is an increase of £28,000 on the bad debt provision of £109,000 as at 31 March 2016, so the net surplus income reduces to £543,000 for the year.

# Freedom Pass non-TfL bus services (-£270,000)

In December 2015, TEC approved a budgetary provision of £1.7 million for 2016/17 to cover the cost of payments to non-TfL bus operators under the national concessionary fares scheme, the overall cost of which is demand led by eligible bus users. Claims from operators amounting to £1.43 million have been received and accepted for 2016/17, which has led to an underspend of £270,000, or 16%. This is broadly attributable to a 6% overestimate of the estimated increase on the 2015/16 costs, a 9% fall in journey volumes and 1% attributable to a reimbursement agreement with new operators that took over the services from the existing operators, the terms of which were more favourable to London Councils. The 9% fall on journey volumes was partially due to changes in eligibility age (3.5%) and also as result of network restructure and withdrawn services. Six of the LSP operators ceased services between September 2016 and January 2017 following network reviews, after the 2016/17 budget had been set.

# London Tribunals Administration (-£193,000)

The appeals Hearing Centre underspent the budget of £2.824 million by £193,000, primarily attributable to ETA operations. Salaries overspent by £6,000, offset by savings on overall premises costs of £23,000 and legal costs of £23,000. There were savings of £124,000 on postage and administrative handling costs in respect of appeals that are now included in the unit cost pricing under the current contract arrangements, plus net savings of £28,000 in respect of general office running costs and central recharges.

#### IT Systems Developments (-£150,000)

The budgetary provision of £150,000 was allocated in 2016/17 for IT developments within transport and mobility, with expressed intention of undertaking further developments to London Tribunals systems. These developments, which are still planned, did not take place in 2016/17. In large part, this was due to trialling a new approach to adjudicating statutory declarations and witness statements (the intended focus of the development work). This trial ended in April 2017 and London Councils intends to continue with the planned development work in 2017/18, which must be undertaken before full electronic data exchange, which will reduce processing work and costs, can be implemented for the benefit of Enforcing Authorities.

# Net position on parking appeals (+£240,000)

There is a net deficit of £240,000 in respect of parking and traffic appeals. The number of appeals and statutory declarations heard during the year was 41,855 against a budget of 52,885, generating income of £1.307 million, £321,000 less than the budget estimate of £1.632 million. However, this is offset by a significant reduction in adjudicator, contractor and administration costs of £233,000. The throughput of appeals was 2.5 appeals per hour, compared to a budget figure of 2.76 and an actual figure of 2.43 appeals per hour for 2015/16. There has been an adjustment to the adjudication fees in the 2016/17 accounts to correct the historic timing difference between the period that appeals are heard and the payment of adjudication fees. A year-end accrual for £152,000 for unpaid adjudication fees has been recognised in the accounts to bring the accounting treatment in line with UK GAAP.

# Running Costs/Central Recharges (+£117,000)

This overspend is primarily attributable to overspends of £21,000 for bank charges, additional central recharges of £28,000, general office expenses of £43,000, depreciation of £4,000 and £21,000 for rechargeable IT works for boroughs on parking systems.

#### Taxicard Administration (+£94,000)

The administration of the taxicard scheme overspent the budget by £94,000. Additional salary costs of £33,000 were incurred, along with additional central costs of £79,000. These were offset by an underspend of £18,000 on general office costs.

Residual variances of +£64,000.

#### **Budget for 2017/18**

On 8 December 2016, the full TEC Committee approved a total expenditure budget for 2017/18 of £44.894 million, exclusive of the borough payment of £324.181 million to Transport for London (TfL) in respect of Concessionary Fares. Total income sources were estimated to be £44.894 million.

The Committee has arrangements in place to secure economy, efficiency and effectiveness in the use of its resources.

#### STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

#### The Committee's Responsibilities

The Committee is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of its
  officers has the responsibility for the administration of those affairs. In this Committee, that officer is
  the Director of Corporate Resources;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets: and
- approve the Statement of Accounts.

# The Director of Corporate Resources' Responsibilities

The Director of Corporate Resources is responsible for the preparation of the Committee's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ("the Code").

In preparing this Statement of Accounts, the Director of Corporate Resources has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent; and
- complied with the Code.

The Director of Corporate Resources has also:

- kept proper accounting records which were up to date; and
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

# **Responsible Finance Officer's Certificate**

I certify that the Statement of Accounts presents a true and fair view of the financial position of the Committee at 31 March 2017 and of its income and expenditure for the year ending 31 March 2017.

F Smith CPFA

f. J. 814

**Director of Corporate Resources** 

21 September 2017

# **LONDON COUNCILS - TRANSPORT AND ENVIRONMENT COMMITTEE**

Page 15

# **APPROVAL CERTIFICATE**

At a meeting of London Councils' Audit Committee held at 59½ Southwark Street, London, SE1 0AL on 21 September 2017, the statement of accounts were approved on behalf of the Committee.

Clir Roger Ramsey

Chair of London Councils' Audit Committee

Row Ramen

21 September 2017

#### ANNUAL GOVERNANCE STATEMENT

#### Scope of responsibility

London Councils (the Committee) is responsible for ensuring that its business is conducted in accordance with the law, that public money is safeguarded, properly accounted for and used economically, efficiently and effectively. The Committee is also responsible for securing continuous improvement in the way its functions are exercised.

In discharging this overall responsibility, the Committee is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, and which includes arrangements for the management of risk.

London Councils has approved and adopted a code of corporate governance in the form of a framework, which is consistent with the principles of the CIPFA/SOLACE Framework Delivering Good Governance in Local Government. A copy of London Councils Corporate Governance Framework can be obtained from the Director of Corporate Governance at 59½ Southwark Street, London SE1 0AL. This statement explains how London Councils has applied this code.

# The purpose of the governance framework

The governance framework comprises the systems, processes, culture and values by which the Committee is directed and controlled and such activities through which it accounts to, and engages with, its stakeholders. It enables the organisation to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate, cost-effective services.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risks of failure to achieve policies, aims and objectives and can, therefore, only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Committee's policies, aims and objectives, to evaluate the likelihood of those risks being realised, the impact should they be realised and to manage them efficiently, effectively and economically.

The governance framework has been in place at London Councils for the year ended 31 March 2017 and up to the date of approval of the statement of accounts.

#### The governance framework

The key elements of the Committee's governance framework include:

- Developing and communicating the Committee's vision The Committee produces an annual Corporate Business Plan which sets out its proposed purpose, themes, work programmes and services. The plan consists of two levels: a high level plan available for stakeholders and external audiences and detailed internal work plans developed for management purposes. This is informed by on-going liaison with key borough stakeholders including the Chair and all Executive portfolio holders. The Corporate Business Plan is submitted to the Leaders' Committee. There are a number of ways in which the Committee communicates with relevant stakeholders which include member briefings, committee and other meetings, briefings for senior managerial and professional colleagues in boroughs and events such as the London Councils' Summit.
- Commitment to openness and acting in the public interest The Committee has adopted the
  Information Commissioners model publications scheme and follows the definition for joint authorities
  and boards. Details of the scheme and the information published are available on London Councils'
  website. The Committee's decisions are made by its elected members and the agendas, reports,
  background papers and minutes of meetings are published under this scheme.

- Measuring the performance of services The Committee produces an Annual Review at the end of each financial year which provides a summary of the key activities over the last year and highlights the key achievements. Data collected on the performance of activities and services during the year feeds into the production of a key achievements report at the year end. London Councils Corporate Management Board (CMB), the London Councils Executive and the Grants and Transport and Environment Committees receive regular financial management reports that monitor actual income and expenditure trends against approved budgets. London Councils operates a complaints procedure which provides an opportunity to put things right if an error is made and assists in the search to improve the quality of services to member authorities and to Londoners. There are also a number of internal management mechanisms, such as 1:1 review meetings and a fully embedded performance appraisal framework which monitor on-going progress against objectives.
- Defining and documenting roles and responsibilities The London Councils Agreement sets out the main functions and obligations of London Councils and its member authorities. The Agreement includes the standing orders and financial regulations which provide details of the delegation arrangements in place. There is a scheme of delegations to officers in place which was last reviewed, updated and approved by the Leaders' Committee at its Annual General Meeting on 7 June 2016. There is an established protocol which provides guidance on the working relationships between elected members and officers. Additional information on the roles and responsibilities of London Councils Leaders' Committee, Executive, Grants Committee and Transport and Environment Committee are documented in their individual Terms of Reference. All London Councils officers are issued with a job description which confirms their duties within the organisation.
- Developing, communicating and embedding codes of conduct All London Councils Staff have been made aware of the staff handbook which is located on the intranet site. The staff handbook sign posts staff to London Councils policies and procedures which are on the intranet. All staff are encouraged to refer to the intranet when they require guidance on London Councils policies and procedures. Reference to the staff handbook is also included in the induction training of all new staff joining London Councils with their attention specifically drawn to the financial regulations, the code of conduct, data protection and London Councils whistle blowing policy.
- Reviewing the effectiveness of the Committee's decision-making framework The standing orders and financial regulations are included within the London Councils Agreement. The standing orders were last reviewed and the changes approved by Leaders' Committee on 7 June 2016. The financial regulations were also reviewed and the changes approved by the Leaders Committee on 2 June 2015. Minutes of Committee meetings are posted on London Councils website and provide an official record of decisions made.
- Identifying and managing risks London Councils Risk Management Strategy and Framework was reviewed and approved by the Audit Committee in September 2016. London Councils Corporate Risk Register is primarily compiled from the Risk Registers for each of London Councils three Directorates. The Corporate Risk Register is reviewed in accordance with London Councils Risk Management Framework which includes an annual review by the Audit Committee and was last reviewed in September 2016. The Directorate Risk Registers are reviewed by the Audit Committee on a rolling basis. London Councils' Corporate Management Board ensures that the risk registers, both Directorate and Corporate, continue to support London Councils' corporate priorities, which provides members with assurance on how the risks identified are being managed.

- Anti-fraud and anti-corruption arrangements London Councils is committed to having an
  effective Anti-Fraud and Anti-Corruption strategy designed to promote standards of honest and fair
  conduct, prevent fraud and corruption, detect and investigate fraud and corruption, prosecute
  offenders, recover losses and maintain strong systems of internal control. There are two separate
  policies in place London Councils Whistle Blowing Policy which was last updated in July 2016 and
  London Councils Policy to Combat Fraud, Bribery and Corruption, which was agreed by London
  Councils Audit Committee in March 2014 and reviewed in February 2016. Both documents are
  available on London Councils' intranet and website.
- Effective management of change and transformation London Councils has a framework for managing organisational change which is available to all staff on the intranet. The framework provides guidance on the statutory elements of managing change and issues that should be considered when implementing changes.
- Financial management arrangements London Councils' financial management arrangements
  conform with the governance requirements of the CIPFA statement on the Role of the Chief
  Financial Officer in Local Government.
- Assurance arrangements London Councils' internal audit function is carried out by the City of London's internal audit team under a service level agreement for financial support services. These arrangements conform with the governance requirements of the CIPFA statement on the Role of the Head of Internal Audit in public service organisations and Public Sector Internal Audit Standards.
- **Discharge of the monitoring officer function** • This is a statutory post under Section 5 of the Local Government and Housing Act 1989 and as such is not applicable to London Councils which is a joint committee1. However, legal advice is provided to London Councils by the City of London Corporation including governance advice and support which in a local authority would generally be provided by the borough solicitor and monitoring officer.
- Discharge of the head of paid service function London Councils' Chief Executive is the head of paid service. As with all officers, the Chief Executive is issued with a job description which confirms his duties within the organisation. He is subject to appraisal arrangements with Group Leaders who assess his performance against agreed objectives.
- Audit Committee London Councils' Audit Committee has its own comprehensive Terms of Reference. The Terms of Reference were reviewed by the Audit Committee on 24 September 2010. On 19 March 2015, the Audit Committee considered a revision to its Terms of Reference to include the responsibility to make a recommendation to Leaders' Committee on the appointment, reappointment and removal of the external auditor. The Audit Committee meets three times a year and is chaired by a leading member from a borough who can be a member of the Executive. The members of the Audit Committee will normally, but not necessarily, be members of London Councils Leaders' Committee and with the exception of its chair, are not members of the Executive.
- Response to audit recomendations The Committee responds to information requests and
  queries received from its external auditor on a timely basis. External and internal audit findings and
  recommendations are considered by officers and appropriate responses which include
  implementation timescales are provided to the auditors. Audit reports, which include management
  responses, are presented to the Audit Committee to consider and are published along with the
  Committee papers on the website. The implementation of audit recommendations are monitored on
  a regular basis.

<sup>&</sup>lt;sup>1</sup> London Councils is a joint committee of the authorities participating in the arrangements and constituted under sections 101 and 102 of the Local Government Act 1972 and section 9EB and 20 of the Local Government Act 2000, as relevant

- Compliance with relevant laws and regulations London Councils has comprehensive financial regulations and a comprehensive set of human resources policies and procedures which are reviewed on a regular basis. These arrangements ensure compliance with all applicable statutes, regulations and other relevant statements of best practice in order to ensure that public funds are properly safeguarded and are used economically, efficiently and effectively and in accordance with the statutory and other authorities that govern their use.
- Whistle-blowing London Councils has a whistle-blowing policy which is available to all staff on the intranet. The policy aims to encourage staff and others to feel confident in raising serious concerns by providing clear avenues through which those concerns can be raised and reassuring staff who raise concerns that they will not be victimised if they have a reasonable belief and the disclosure was made in good faith. It is also on the website and staff are encouraged to bring this policy and the policy to combat fraud, bribery and corruption to the attention of contractors and third parties.
- Identifying the development needs of members and officers London Councils has access to a programme of training and development, which is available to all staff and can be found on the intranet. The aim of the programme is to assist in the achievement of the organisation's aims and objectives by providing opportunities for staff to gain the necessary skills and knowledge required to perform their tasks and duties effectively. London Councils also has a performance appraisal scheme which provides all staff with regular assessments of their performance and development needs in relation to their work objectives. Members have access to development opportunities in their own authorities. There is a member only section on London Councils' website which provides them with useful information, regular briefings in specific policy areas and a forum for information exchange.
- Establishing clear channels of communication London Councils actively engages with relevant stakeholders when developing its work. All Committee meetings are open to the public and consultations are undertaken where relevant. London Councils issues member briefings and arranges a number of events, conferences and seminars that also provide opportunities for stakeholder engagement, as do regular meetings of officer networks. London Councils produces an Annual Review which provides a summary of the key achievements over the last year and annual statutory financial statements. Information on consultations, minutes of committee meetings and publications are posted on London Councils website www.londoncouncils.gov.uk. London Councils consults with Chief Officer groupings across boroughs in the development of its work.
- Enhancing the accountability for service delivery and effectiveness of public service providers All working arrangements with public service providers are subject to signed agreements/contracts which set out the terms of the service provided. All agreements/contracts are reviewed to ensure that the roles and responsibilities of the parties involved are clearly defined and the terms are beneficial to London Councils and its member authorities. Key performance indicators are incorporated into agreements where appropriate and monitored regularly. Nominated officers are responsible for managing the outcomes of the service and establishing clear lines of communication with providers.
- Partnership arrangements London Councils has a set protocol for staff to follow when working in
  partnership with outside bodies. A checklist is to be completed for each new partnership or project.
  Partnership arrangements are also subject to signed agreements which include objectives, roles
  and responsibilities. The performance of partnerships are monitored in the same manner as other
  service providers. London Councils does not currently have any material partnership arrangements.

#### Review of effectiveness

London Councils has responsibility for conducting at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of London Councils Corporate Management Board which has responsibility for the development and maintenance of the governance environment, the internal audit annual report and also by comments made by the external auditors in their annual audit letter and other reports. The review of the effectiveness of the governance framework includes:

- The work of Internal Audit, undertaken by the City of London under a service level agreement, and the annual opinion of the Head of Audit & Risk Management at the City of London. Internal Audit plays a central role in providing the required assurance on internal controls through its comprehensive risk-based audit of all auditable areas within a five-year planning cycle, with key areas being reviewed annually. This is reinforced by consultation with London Councils Corporate Management Board and London Councils' Audit Committee on perceived risk and by a rigorous follow-up audit regime. The Internal Audit Section of the City of London operates, in all aspects, in accordance with the CIPFA Code of Practice and Public Sector Internal Audit Standards. An internal audit review of governance arrangements was carried out during 2012/13 with the outcome reported to the Audit Committee in March 2013.
- The Audit Committee's review of the governance arrangements in place during 2016/17.
- London Councils Corporate Management Board considers an annual report on Corporate
  Governance, which includes work completed during the current year and highlights work planned for
  the following year.

#### Areas for development during 2017/18

The review of the effectiveness of London Councils governance arrangements has revealed the following areas for development during 2017/18:

#### Information Governance and Security

A new legal framework on data protection will apply in the UK from 25 May 2018. The framework takes the form of a regulation called the General Data Protection Regulation (GDPR) and replaces current legislation on data protection. Whilst the regulation has similarities with the existing Data Protection Act, it also places new obligations on organisations that hold personal and sensitive data. During 2017/18, London Councils will continue to improve its internal controls and procedures in relation to the governance and security of personal and sensitive data to ensure they are robust and comply with the new regulation. An internal audit review on information governance and security will be completed in 2016/17.

London Councils will take adequate steps over the coming year to address the above matter in order to further enhance its governance arrangements. London Councils is satisfied that these steps will address the improvement needs identified in the effectiveness review. London Councils will monitor their implementation and operation as part of our next annual review.

Significant governance issues

Jour o'Brei

There are no significant governance issues.

John O'Brien

**Chief Executive** 

21 September 2017

Cllr Claire Kober OBE

Chair of London Councils

21 September 2017

# INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF LONDON COUNCILS TRANSPORT AND ENVIRONMENT COMMITTEE

We have audited the financial statements of London Councils Transport and Environment Committee (The Committee) for the year ended 31 March 2017 on pages 24 to 55. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

This report is made solely to the members of the Committee, as a body. Our audit work has been undertaken so that we might state to the members of the Committee, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Committee, as a body, for our audit work, for this report, or for the opinions we have formed.

# Respective responsibilities of the Director of Corporate Resources and auditor

As explained more fully in the Statement of Responsibilities for the statement of accounts, the Director of Corporate Resources is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom and for being satisfied that the financial statements give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

# Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Committee's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Corporate Resources; and the overall presentation of the financial statements.

In addition, we read all the financial and non-financial information in the Narrative Statement to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of the Committee as at 31 March 2017 and of the Committee's expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

# INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF LONDON COUNCILS TRANSPORT AND ENVIRONMENT COMMITTEE (continued)

Matters on which we are required to report by exception

We to report to you if:

- the Annual Governance Statement set out on pages 16 to 21 does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' (CIPFA/SOLACE 2016 Edition); or and
- the information given in the Narrative Statement for the financial year for which the financial statements are prepared is not consistent with the financial statements.

We have nothing to report in respect of these matters.

**Neil Hewitson** 

For and on behalf of KPMG LLP, Statutory Auditor

**Chartered Accountants** 

15 Canada Square

London

E14 5GL

25 September 2017

# **EXPENDITURE AND FUNDING ANALYSIS FOR THE YEAR ENDED 31 MARCH 2017**

consumed or earned by the Committee in accordance with generally accepted accounting practices. Income and expenditure accounted for under The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources in comparison with those resources generally accepted accounting practices is presented more fully in the Consolidated Comprehensive Income and Expenditure Statement.

2015/16 Net Expenditure in the Comprehensive Income and Expenditure Statement	(964) (469)	(1,433)	893	241	(299)			
Net Exp Compre Inc Exp Si								
2015/16 Adjustments between the Funding and Accounting Basis £000	43 58	101	82	252	435			
2015/16 Net Expenditure Chargeable to Usable Reserves	(1,007) (527)	(1,534)	811	(11)	(734)	(3,535)	(734)	(4,269)
2016/17 Net Expenditure in the Comprehensive Income and Expenditure Statement	(1,020) (803) 340	(1,483)	813	248	(422)			
2016/17 Adjustments between the Funding and Accounting Basis £000	39 51	06	45	249	384			
2016/17 Net Expenditure Chargeable to Usable Reserves £000	(1,059) (854) 340	(1,573)	768	(1)	(808)	(4,269)	(908)	(5,075)
	Cost of Services Freedom Pass and Taxicard services Direct Services One off Payment to Boroughs	Cost of Services	Other Operating Expenditure	Financing and investment income and expenditure	Surplus on Provision of Services	Opening Usable Reserve Balance	Surplus or Deficit	Closing Usable Reserve Balance

# COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT FOR THE YEAR ENDED 31 MARCH 2017

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices.

	Notes	2016/17 Gross Expenditure £000	2016/17 Gross Income £000	2016/17 Net £000	2015/16 Gross Expenditure £000 (Restated)	2015/16 Gross Income £000 (Restated)	2015/16 Net £000 (Restated)
Cost of Services Freedom Pass and Taxicard services Direct Services One off Payment to Boroughs		33,511 9,201 340	(34,531) (10,004)	(1,020) (803) 340	36,352 8,132	(37,316) (8,601)	(964) (469)
Cost of Services		43,052	(44,535)	(1,483)	44,484	(45,917)	(1,433)
Other Operating Expenditure	8	1,054	(241)	813	1,843	(950)	893
Financing and investment income and expenditure	9	249	(1)	248	252	(11)	241
Surplus on Provision of Services		44,355	(44,777)	(422)	46,579	(46,878)	(299)
Re-measurement of the net defined liability	10			1,510			(1,406)
Other Comprehensive Income and Expenditure				1,510			(1,406)
Total Comprehensive Income and Expenditure				1,088			(1,705)

# MOVEMENT IN RESERVES STATEMENT FOR THE YEAR ENDED 31 MARCH 2017

reserves. The surplus or deficit on the provision of services line shows the true economic cost of providing the Committee's services, more details of This statement shows the movement in the year on the different reserves held by the Committee, analysed into usable reserves and unusable which are shown in the Comprehensive Income and Expenditure Statement.

Balance at 1 AprilReserves £000Reserves £000Expenditure4,269(6,855)Expenditure422(1,510)Adjustments between accounting basis and funding basis under regulations (note 7)384(384)Increase/(Decrease)806(1,894)	Total Committee Reserves £000 (2,586) (1,088)	Usable Reserves £000 (Restated) 3,535 299 299	Unusable Reserves £000 (Restated) (7,826) 1,406	Total Committee Reserves £000 (Restated) (4,291)  1,705
Balance at 31 March (8,749)	(3,674)	4,269	(6,855)	(2,586)

#### **BALANCE SHEET AS AT 31 MARCH 2017**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Committee. The net assets or liabilities of the Committee (assets less liabilities) are matched by the reserves held by the Committee. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Committee may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use. The second category of reserves is those that the authority is not able to use to provide services. This category includes reserves that hold unrealised gains and losses such as the Pension Reserve.

Property, Plant and Equipment Long Term Assets	Notes 11	31 March 2017 £000 827 827	31 March 2016 £000 927 927
Short Term Debtors Cash and Cash Equivalents Current Assets	12 13	3,716 4,221 <b>7,937</b>	3,774 3,542 <b>7,316</b>
Short Term Creditors Current liabilities	15	(3,723) <b>(3,723)</b>	(4,006) (4,006)
Other Long Term Liabilities Long Term Liabilities	10	(8,715) <b>(8,715)</b>	(6,823) ( <b>6,823</b> )
Net Liabilities		(3,674)	(2,586)
Usable Reserves Unusable Reserves	16 18	5,075 (8,749)	4,269 (6,855)
Total Reserves		(3,674)	(2,586)

The notes on pages 29 to 55 form part of the accounts.

F Smith CPFA

**Director of Corporate Resources** 

21 September 2017

# CASH FLOW STATEMENT FOR THE YEAR ENDED 31 MARCH 2017

The Cash Flow Statement shows the changes in cash and cash equivalents of the Committee during the reporting period. The statement shows how the Committee generates and uses cash and cash equivalents by classifying cash flows as operating, investing, and financing activities. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute towards the Committee's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Committee.

	2016/17 £000	2015/16 £000
Net surplus on the provision of services	422	299
Adjustments to net surplus on the provision of services for non-cash movements Adjustments for items included in the net surplus on the provision of services that are investing and financing	263	(715)
activities	(1)	(11)
Net cash flows from Operating Activities (note 19)	684	(427)
Investing Activities (note 20)	(5)	(761)
Net increase/(decrease) in cash and cash equivalents	679	(1,188)
Cash and cash equivalents at 1 April	3,542	4,730
Cash and cash equivalents at 31 March	4,221	3,542

#### NOTES TO THE ACCOUNTS FOR THE YEAR ENDED 31 MARCH 2017

# 1. Accounting Policies

# a General Principles

The Statement of Accounts summarises the Committee's transactions for the 2016/17 financial year and its position at the year-end of 31 March 2017. The Committee prepares its accounts in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

The Statement of Accounts have been prepared with the overriding requirement that it gives a 'true and fair' view of the financial position, performance and cash flows of the Committee.

The Statement of Accounts has been prepared with reference to:

- The objective of providing financial information about the reporting authority that is useful to
  existing and potential investors, lenders and other creditors in making decision about providing
  resources to it;
- The objective of providing information about the Committee's financial performance, financial
  position and cash flows that is useful to a wide range of users for assessing the stewardship of
  the Committee's management and for making economic decisions;
- The objective of meeting the common needs of most users focusing on the ability of the users to make economic decisions, the needs of public accountability and the stewardship of the Committee's resources:
- The accrual basis of accounting;
- The following underlying assumptions:
  - Going concern basis.
- The following qualitative characteristics:
  - Relevance:
  - o Materiality; and
  - Faithful representation.
- The following enhancing qualitative characteristics:
  - Comparability;
  - o Verifiability;
  - o Timeliness; and
  - o Understandability.

The accounting convention adopted in the Statement of Accounts is historical cost.

The accounting policies have been consistently applied.

#### 1. Accounting Policies (continued)

# b Accruals of Income and Expenditure

The accounts are prepared on an accruals basis which means that income and expenditure are accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Committee transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Committee;
- Revenue from the provision of services is recognised when the Committee can measure reliably
  the percentage of completion of the transaction and it is probable that economic benefits or
  service potential associated with the transaction will flow to the Committee;
- Expenses in relation to services received (including those services provided by employees) are recorded as expenditure when services are received, rather than when payments are made;
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract;
- Where income and expenditure has been recognised but cash has not been received or paid, a
  debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where it is doubtful
  that debts will be settled, the balance of debtors is written down and a charge made to revenue
  for the income that might not be collected;
- Income and expenditure are credited and debited to the relevant category within the Comprehensive Income and Expenditure Statement, unless they represent capital receipts or capital expenditure; and
- Creditors for grants outstanding to voluntary organisations at the year-end are included where approved by Committee, the circumstances of the voluntary organisation have not changed since approval, and evidence shows that expenditure in respect of the grant has been incurred. Creditors for ESF grants are recognised where grant claims received from voluntary organisations exceed payments made to the claimant.

#### c Allocation of Income

Income, where possible, is allocated to the specific service area to which it relates or offsets specific expenditure. Income that is not directly attributable to a particular service is apportioned to other expenditure categories based on actual expenditure.

#### d Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Committee's cash management.

# 1. Accounting Policies (continued)

# e Contingent Liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Committee. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably. Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

# f Employee Benefits

# **Benefits Payable During Employment**

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees and are recognised as an expense for services in the year in which employees render service to the Committee. An accrual is made for the cost of holiday entitlements (or any form of leave e.g. flexi leave) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to the Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

#### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the Committee to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis when the Committee is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

#### **Post Employment Benefits**

As part of the terms and conditions of employment, officers of the Committee are offered membership of the Local Government Pension Scheme administered by the London Pension Fund Authority (LPFA). The scheme provides defined benefits to its members (retirement lump sums and pensions), earned as officers work for the Committee.

#### 1. Accounting Policies (continued)

This scheme is accounted for as a final salary defined benefit scheme:

- The liabilities of the pension fund attributable to the Committee are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, projected earnings of current employees etc.
- Liabilities are discounted to their value at current prices using, a discount rate of 2.8% (2015/16: 3.8%).
- The assets of the pension fund attributable to the Committee are included in the Balance Sheet at their fair value:
  - Quoted securities current bid price;
  - Unquoted securities professional estimate;
  - o Unutilised securities current bid price; and
  - o Property market value.
- The change in the net pensions liability is analysed into six components:
  - Current service cost the increase in liabilities as a result of years of service earned this
    year debited to the Staff Costs line in the Comprehensive Income and Expenditure
    Statement to the services for which the employees worked;
  - Past service cost the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years debited to the Staff Costs line in the Comprehensive Income and Expenditure Statement;
  - Net interest on the net defined benefit liability (asset), ie net interest expense for the Committee – the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period – taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments;
  - Return on plan assets excluding amounts included in net interest on the net defined benefit liability (asset) – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure;
  - Actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure; and
  - o Contributions paid to the pension fund cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

# 1. Accounting Policies (continued)

In accordance with the Code of Practice, the General Reserve balance is charged with the actual amount payable by the Committee to the pension fund and not the amount calculated according to the accounting standard. In the Movement in Reserves Statement, there are transfers to and from the Pensions Reserve to remove the impact of the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pension Reserve measures the beneficial impact to the General Reserve of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

The actuarial gains and losses are charged to Other Comprehensive Income in the Comprehensive Income and Expenditure Statement with a corresponding entry in the Pensions Reserve.

#### g Exceptional Items and Prior Period Adjustments

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Committee's financial performance.

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Committee's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the period.

#### h Financial Instruments

#### **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the Committee becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective rate of interest is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

Currently the Committee has no borrowings.

#### **Financial Assets**

Financial Assets are receivables that have fixed or determinable payments but are not quoted in an active market. The assets are initially measured at fair value, and subsequently measured at their amortised cost.

#### 1. Accounting Policies (continued)

#### i Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions are recognised as due to the Committee when there is reasonable assurance that:

- the Committee will comply with the conditions attached to the payments; and
- the grants will be received.

Amounts recognised as due to the Committee are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line in the Comprehensive Income and Expenditure Statement.

# j Intangible Assets

Expenditure of £1,000 or more on non-monetary assets that do not have physical substance but are controlled by the Committee as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Committee. Intangible assets are measured initially at cost and amortised over the life of the asset.

#### k Interest Income

Interest is credited to the Comprehensive Income and Expenditure Statements of the constituent committees based on average cash balances held by the City of London and invested in accordance with their Treasury Management Strategy Statement and Annual Investment Strategy, which is approved by the City of London's Financial Investment Board.

# I Leases

#### Finance leases

Lease arrangements for assets are treated as finance leases when substantially all the risks and rewards associated with the ownership of an asset are transferred to the Committee. Rentals payable are apportioned between:

- A charge for the acquisition of the interest in the property (recognised as a liability in the balance sheet at the start of the lease, matched with an asset within Property, Plant and Equipment – the liability is written down as the rent becomes payable); and
- A finance charge.

Property, plant and equipment recognised under finance leases are accounted for using the policies applied generally to such assets, subject to depreciation being charged over the life of the lease.

#### **Operating leases**

Leases that do not meet the definition of finance leases are accounted for as operating leases. Lease rentals payable are charged to the Comprehensive Income and Expenditure Statement on a straight line basis over the terms of the lease.

### 1. Accounting Policies (continued)

### m Overheads

Central overhead costs identified as directly attributable to a particular funding stream are allocated in full to that funding stream. Where such costs are not directly attributable, they are re-charged across the funding streams using the most relevant apportionment basis, from the list below:

- Number of desk spaces;
- Full Time Equivalent units;
- · Absolute value of transactions; and
- Volume of transactions.

### n Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment. Expenditure on the acquisition, creation, enhancement of Property, Plant and Equipment subject to a de minimis level of £1,000, is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Committee and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

Assets are initially measured at cost, comprising:

- the purchase price; and
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management.

Assets are then carried in the Balance Sheet at their depreciated historical costs.

Assets are depreciated on a straight line basis, starting after the year of acquisition, over their economic useful life as follows:

- Leasehold Improvements the lower of 10 years or the remaining period left on the lease;
- Furniture and Equipment:
  - Furniture and Fittings 5 years;
  - o Computer Hardware 3 years.

Where an item of Property, Plant and Equipment has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet is written off to the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposal (if any) are credited to the Comprehensive Income and Expenditure Statement.

### 1. Accounting Policies (continued)

### o Reserves

The Committee uses Specific Reserves to set aside funds earmarked for a specific purpose and money received from boroughs outside the main subscription, or from other public sector bodies, which is to be used for specific purposes. Reserves are created by transferring amounts from the General Reserve to the Specific Reserves on the Movement in Reserves Statement. When expenditure to be financed from a specific reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement and a transfer of funds from the Specific Reserve made to the General Reserve in the Movement in Reserves Statement.

Certain reserves are kept to manage the accounting processes for retirement and employee benefits and do not represent usable resources for the Committee.

### p Value Added Tax

Value Added Tax (VAT) is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### 2. Restatement of Comparatives

The comparatives of the Comprehensive Income and Expenditure Statement have been restated to reflect the new requirement to include a segmental analysis that reports performance on the same basis that the Committee operates, monitors and manages its financial performance. The changes to the Code also require the inclusion of a new Expenditure and Funding Analysis as well as some minor changes to the format of the Movement in Reserves Statement. The changes do not have a financial impact on the Total Comprehensive Income and Expenditure or the Net Assets for the year.

### 3. Accounting Standards that have been Issued but not yet adopted

The Code of Practice on Local Authority Accounting in the United Kingdom 2017/18 (the Code) has introduced changes in accounting policies which will be required from 1 April 2017. If these had been adopted for the financial year 2016/17 there would be no material changes to the Committee's accounts as detailed below.

IAS17 Statement of Cash Flows – There has been a narrow scope amendment to this standard which require entities to provide a reconciliation of the amounts in the opening and closing Balance Sheet for each item for which cash flows have been, or would be, classified as financing activities and disclose matters that are relevant to understanding the entity's liquidity, such as restrictions that affect the decisions of an entity to use cash and cash equivalent balances. This amendment will not have a material impact on the Committee's accounts.

Amendments to IFRS10 Consolidated Financial Statements, IFRS 12 Disclosure of Interests in Other Entities, IAS 28 Investments in Associates and Joint Ventures – The amendments confirm that the exemption from preparing consolidated financial statements for an intermediate parent entity is available to a parent entity that is a subsidiary of an investment entity, even if the investment entity measures all of its subsidiaries at fair value. These amendments do not apply to the Committee as it is not an investment entity.

### 4. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in note 1, the Committee has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgement made in the Statement of Accounts are:

### **Government Funding**

There is a high degree of uncertainty about future levels of funding for local government. However, the Committee has determined that this uncertainty is not sufficient to provide an indication that the assets of the Committee might be impaired as a result of a need to reduce levels of service provision.

### 5. Assumptions Made about the Future and Other Major Sources of Estimation Uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Committee about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Committee's Balance Sheet at 31 March 2017 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

### **Pensions**

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. Barnett Waddingham LLP, an independent firm of qualified actuaries, is engaged by the LPFA to provide the Committee with expert advice about the assumptions applied.

The effect on the net pensions liability of changes in individual assumptions can be measured. For instance, a 0.1% increase in the discount rate assumption would result in a decrease in the pension liability of £488,000 However, the assumptions interact in complex ways. During 2016/17, Barnett Waddingham LLP advised that the net pensions liability had increased by £4.863 million as a result of a change in financial assumptions.

### **Property, Plant and Equipment**

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Committee will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets.

If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual depreciation charge for Leasehold Improvements would increase by £13,000 for every year that useful lives had to be reduced.

### 6. Events After the Balance Sheet Date

The Statement of Accounts was authorised for issue by the Director of Corporate Resources on 21 September 2017. Events taking place after this date are not reflected in the accounts or notes. Where events taking place before this date provided information about conditions existing at 31 March 2017, the figures in the accounts and notes have been adjusted in all material respects to reflect the impact of this information.

### 7. Note to the Expenditure and Funding Analysis

This note provides a reconciliation of the main adjustments to the net expenditure chargeable to the General Reserve to arrive at the amounts in the Comprehensive Income and Expenditure Statement. The adjustments arise due to the difference in the accounting basis and funding basis under regulations.

Adjustments between funding and accounting basis during 2016/17:

Adjustments from General Reserves to	Accumulated			
arrive at the Comprehensive Income and	Pension	Absence	Total	
Expenditure	Adjustments	Adjustments	Adjustments	
•	£000	£000	£000	
Freedom Pass and Taxicard services	37	2	39	
Direct Services	52	(1)	51	
One off Payment to Boroughs	7.0		(*)	
Net Cost of Services	89	1	90	
Other Operating Expenditure Financing and investment income and	44	1	45	
expenditure	249	300	249	
Difference between General Reserve and Comprehensive Income and Expenditure Statements Surplus on Provision of				
Services	382	2	384	

Adjustments between funding and accounting basis during 2015/16:

Adjustments from General Reserves to arrive at the Comprehensive Income and Expenditure	Pension Adjustments £000	Accumulated Absence Adjustments £000	Total Adjustments £000
Freedom Pass and Taxicard services	43	_	43
Direct Services	59	(1)	58
One off Payment to Boroughs	-	3.50	
Net Cost of Services	102	(1)	101
Other Operating Expenditure Financing and investment income and	82	-	82
expenditure	252	·	252
Difference between General Reserve and Comprehensive Income and Expenditure Statements Surplus on Provision of	400	(4)	425
Services	436	(1)	435

### 7. Note to the Expenditure and Funding Analysis (continued)

**Pension adjustments** – These adjustments relate to the removal of pension contributions and the addition of *IAS19 Employee Benefits* pension related expenditure and income as follows:

- Freedom Pass and Taxicard services/Direct Services/Other Operating Expenditure –
  adjustments to remove the employer pension contributions made by the Committee as
  allowed by statute and the replacement with current service costs and past service costs;
  and
- Financing and investment income and expenditure adjustment for the net interest on the defined benefit liability charged to the Comprehensive Income and Expenditure Statement.

Accumulated Absence adjustments – This adjustment relates to the amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements.

### 8. Other Operating Expenditure

	2016/17	2015/16
	£000	£000
Staff costs	827	1,296
Premises costs	89	91
Other running costs	138	456
Total	1,054	1,843

### 9. Financing and Investment Income and Expenditure

Interest and Investment Income Net Loss on Pension Scheme Assets/Liabilities	2016/17 £000 (1)	2015/16 £000 (11)
(see note 10)	249	252
Total	248	241

### 10. Pensions

As part of their terms and conditions of employment, London Councils staff are eligible to participate in the Local Government Pension Scheme (LGPS) which is a defined benefit statutory scheme administered in accordance with the Local Government Pension Scheme Regulations 2013. The scheme is contracted out of the State Second Pension and currently provides benefits based on final salary and length of service on retirement. Changes to the LGPS came into effect from 1 April 2014 and any benefits accrued from this date will be based on career average revalued salary, with various protections in place for those members in the scheme before the changes take effect.

The administering authority for the Fund is the London Pensions Fund Authority (LPFA). The LPFA Board oversees the management of the Fund whilst the day to day fund administration is undertaken by a number of teams within the administering authority. Where appropriate some functions are delegated to the Fund's professional advisers.

### 10. Pensions (continued)

On 1 May 2000, London Councils staff transferred into the LPFA Scheme as London Councils was granted Admitted Body status. Prior to this date, the five predecessor bodies had different pension arrangements for staff. The accumulated benefits of staff from the previous pension schemes have been transferred to the LPFA scheme.

As administering authority to the Fund, the London Pensions Fund Authority, after consultation with the Fund Actuary and other relevant parties, is responsible for the preparation and maintenance of the Funding Strategy Statement and the Statement of Investment Principles. These should be amended when appropriate based on the Fund's performance and funding.

Employers' contributions are set every three years as a result of the actuarial valuation of the Fund required by the Regulations. The next actuarial valuation of the Fund will be carried out as at 31 March 2019 and will set contributions for the period from 1 April 2020 to 31 March 2023. There are no minimum funding requirements in the LGPS but the contributions are generally set to target a funding level of 100% using the actuarial valuation assumptions. Based on the triennial valuation as at 31 March 2016, the employers' contribution towards the Future Service Rate was set at 12% of pensionable pay for the period 1 April 2017 to 31 March 2020.

On the Employer's withdrawal from the plan, a cessation valuation will be carried out in accordance with Regulation 64 of the LGPS Regulations 2013 which will determine the termination contribution due by the Employer, on a set of assumptions deemed appropriate by the Fund Actuary.

In general, participating in a defined benefit pension scheme means that the Employer is exposed to a number of risks:

- Investment risk. The Fund holds investment in asset classes, such as equities, which have
  volatile market values and while these assets are expected to provide real returns over the longterm, the short-term volatility can cause additional funding to be required if a deficit emerges.
- Interest rate risk. The Fund's liabilities are assessed using market yields on high quality
  corporate bonds to discount future liability cashflows. As the Fund holds assets such as equities
  the value of the assets and liabilities may not move in the same way.
- Inflation risk. All of the benefits under the Fund are linked to inflation and so deficits may emerge
  to the extent that the assets are not linked to inflation.
- Longevity risk. In the event that the members live longer than assumed a deficit will emerge in the Fund. There are also other demographic risks.

In addition, as many unrelated employers participate in the London Pension Fund Authority Pension Fund, there is an orphan liability risk where employers leave the Fund but with insufficient assets to cover their pension obligations so that the difference may fall on the remaining employers.

All of the risks above may also benefit the Employer e.g. higher than expected investment returns or employers leaving the Fund with excess assets which eventually get inherited by the remaining employers.

### 10. Pensions (continued)

The LPFA, as administering authority, provided Barnett Waddingham LLP, an independent firm of qualified actuaries with scheme membership information as at 31 March 2016 for all employees within London Councils as part of the triennial valuation. Assets were allocated within the LPFA Pension Fund based on these calculated liabilities. The triennial valuation as at 31 March 2016 was the starting point for the 'roll forward' IAS19 valuations. In order to assess the actuarial value of the LPFA Pension Fund's liabilities as at 31 March 2017 attributable to London Councils, scheme liabilities have been assessed by Barnett Waddingham LLP on an actuarial basis using the projected unit method, and estimate of pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc.

The individual committees' share of assets and liabilities of the pension scheme are not separable, therefore, all assets, liabilities, charges, returns and other costs have been allocated to each committee in accordance with the proportion of employer contributions paid by the committee as a percentage of the total paid by London Councils in the year. This approach results in an adjustment to the Defined Benefit Obligation and the Fair Value of Employer's Assets as a result of the difference between the percentage used to apportion the deficit at the start of the financial year and the percentage used at the end of the financial year.

### **Financial Assumptions**

The financial assumptions as at 31 March 2017:

Assumptions as at:	31 March 2017 (% per annum)	31 March 2016 (% per annum)
RPI increases	3.6%	3.4%
CPI increases	2.7%	2.5%
Salary increases	4.2%	4.3%
Pension increases	2.7%	2.5%
Discount rate	2.8%	3.8%

These assumptions are set with reference to market conditions at 31 March 2017.

Our estimate of the duration of the Employer's liabilities is 22 years.

The discount rate is the annualised yield at the 22 year point on the Merrill Lynch AA rated corporate bond curve which has been chosen to meet the requirements of IAS19 and with consideration of the duration of the Employer's liabilities. This is consistent with the approach used at the last accounting date.

The RPI increase assumption is set based on the difference between conventional gilt yields and index-linked gilt yields at the accounting date using data published by the Bank of England, specifically the 22 year point on the BoE spot inflation curve. This is consistent with the approach used at the last accounting date.

As future pension increases are expected to be based on the Consumer Prices Index (CPI) rather than RPI, we have made a further assumption about CPI which is that it will be 0.9% p.a. below RPI i.e. 2.7% p.a. We believe that this is a reasonable estimate for the future differences in the indices, based on the different calculation methods and recent independent forecasts. This is consistent with the approach used at the last accounting date..

Salaries are then assumed to increase at 1.5% p.a. above CPI in addition to a promotional scale. However, a short-term overlay has been allowed from 31 March 2016 to 31 March 2020 for salaries to rise in line with inflation.

### 10. Pensions (continued)

### **Demographic and Statistical Assumptions**

A set of demographic assumptions that are consistent with those used for the funding valuation as at 31 March 2016 have been adopted. The post retirement mortality tables have been constructed based on Club Vita analysis. These base tables are then projected using the CMI 2015 Model, allowing for a long term rate of improvement of 1.5% per annum.

The assumed life expectations from age 65 are:

31 March 2017	31 March 2016
21.9	22.4
24.5	25.4
24.2	24.8
26.8	27.7
	21.9 24.5 24.2

The following assumptions have also been made:

- o Members will exchange half of their commutable pension for cash at retirement;
- Members will retire at one retirement age for all tranches of benefit, which will be the pension weighted average tranche retirement age; and
- o The proportion of membership that had taken up the 50:50 option at the previous valuation date will remain the same.

The fair value of the pension scheme assets attributable to the Transport and Environment Committee at 31 March 2017:

	At 31 March 2017		At 31 March 2016	
	£000	%	£000	%
Equities	8,690	59%	5,664	47%
LDI/Cashflow matching	-		1,236	10%
Target return portfolio	3,099	21%	2,594	21%
Infrastructure	772	5%	668	5%
Commodities	40	-	55	0%
Property	748	5%	435	4%
Cash	1,357	9%	1,542	13%
	14,666	100%	12,194	100%

### 10. Pensions (continued)

Quoted securities included within the assets values above have been measured at their bid value in accordance with the Code. Under the Liability Driven Investment (LDI), RPI swaps are used to hedge 25% of the Funds cashflow liability against inflation.

Previously, synthetic equities, swaps and other Liability Driven Investment were included in the LDI/Cashflow matching category with any cash collateral included in the Cash category. This year, to reflect the way that the Local Pensions Partnership show this in their asset allocation, the synthetic equities have been grouped with traditional equities and the swaps and other Liability Driven Investment are grouped as Cash. In addition, the commodities and infrastructure asset classes have been combined as infrastructure this year.

The analysis of the net value of the pension scheme assets and liabilities recognised in the Balance Sheet as at 31 March 2017 is as follows:

	At 31 March 2017	At 31 March 2016
	000 <b>3</b>	£000
Fair value of employer assets	14,666	12,194
Present value of scheme liabilities	(23,358)	(18,995)
fNet Liability	(8,692)	(6,801)
Present value of unfunded liabilities	(23)	(22)
Net Liability in Balance Sheet	(8,715)	(6,823)

The analysis of the amounts recognised in the Comprehensive Income and Expenditure Account for the year ended 31 March 2017 is as follows:

	At 31 March 2017	At 31 March 2016
	£000	£000
Service cost	365	434
Net interest on the defined liability	249	252
Administration expenses	15	18
Total	629	704

The reconciliation of the Defined Benefit Obligation at 31 March 2017 is as follows:

	At 31 March 2017 £000	At 31 March 2016 £000
Opening Defined Benefit Obligation	(19,017)	(20,401)
Current service cost	(365)	(434)
Interest cost	(704)	(669)
Change in financial assumptions	(4,863)	1,666
Change in demographic assumptions	146	5
Experience gain on defined benefit obligation	824	
Estimated benefits paid net of transfers	357	292
Contributions by scheme participants	(125)	(132)
Unfunded pension payments	1	1
Adjustment arising from apportionment of pension		
liability	365	660
Closing Defined Benefit Obligation	(23,381)	(19,017)

### 10. Pensions (continued)

The reconciliation of the Fair Value of Employer's Assets at 31 March 2017 is as follows:

	At 31 March 2017 £000	At 31 March 2016 £000
Opening Fair Value of Employer's Assets	12,194	12,609
Interest on assets	455	417
Return on assets less interest	2,004	(511)
Other actuarial gains	249	320
Administration expenses	(15)	(18)
Contributions by employer	247	268
Contributions by scheme participants	125	132
Estimated benefits paid plus unfunded net of		
transfers in	(358)	(294)
Adjustment arising from apportionment of pension		
liability	(235)	(409)
Closing Fair Value of Employer's Assets	14,666	12,194

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out above. The sensitivity analyses below have been determined based on reasonably possible changes of the assumptions occurring at the end of the reporting period and assumes for each change that the assumption analysed changes while all the other assumptions remain constant.

The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes in some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, ie on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

Sensitivity analysis:

	£000	£000	£000
Adjustment to Discount Rate	+0.1%	0.0%	-0.1%
Present value of total obligation	22,893	23,381	23,879
Projected service cost	523	536	549
Adjustment to Long-term Salary Increases	+0.1%	0.0%	-0.1%
Present value of total obligation	23,440	23,381	23,322
Projected service cost	536	536	536
Adjustment to Pension Increases and			
Deferred Revaluation	+0.1%	0.0%	-0.1%
Present value of total obligation	23,820	23,381	22,950
Projected service cost	549	536	523
Adjustment to Mortality Age Rating			
Assumption	+1 year	None	-1 year
Present value of total obligation	24,217	23,381	22,574
Projected service cost	553	536	519

### 10. Pensions (continued)

The analysis of the re-measurements in Other Comprehensive Income and Expenditure for the year ended 31 March 2017 is as follows:

	At 31 March 2017 £000	At 31 March 2016 £000
Return on plan assets in excess of interest	2,004	(511)
Other actuarial gains on assets	249	-
Change in financial assumptions	(4,863)	1,666
Change in demographic assumptions	146	` ≅
Experience gain on defined benefit obligation	824	ş
Adjustment arising from apportionment of pension		
liability	130	251
Re-measurements	(1,510)	1,406

The projections for the year to 31 March 2018 is as follows:

	31 March 2018
	£000
Service cost	536
Net interest on the defined liability	241
Administration expenses	19
Total	796
Employers contribution	181

### 11. Property, Plant and Equipment

	Furniture and Equipment	Leasehold Improvements	Total
Cost	£000	£000	£000
At 1 April 2016 Additions Disposals <b>At 31 March 2017</b>	17 3 ± 20	927 3 - 930	944 6 - 950
At 1 April 2016 Charge for the year Charge relating to Disposals At 31 March 2017	5 5 5	17 101 - 118	17 106 - 123
Net Book Value At 31 March 2017 At 31 March 2016	15 17	812	827
At 31 maich 2010	17	910	927

### 11. Property, Plant and Equipment (continued)

Comparative movements in 2015/16:

	Furniture and Equipment £000	Leasehold Improvements £000	Total £000
Cost	2000	2000	2000
At 1 April 2015 Additions Disposals <b>At 31 March 2016</b>	<b>122</b> 17 (122) <b>17</b>	<b>901</b> 755 (729) <b>927</b>	1,023 772 (851) <b>944</b>
Accumulated Depreciation			
At 1 April 2015 Charge for the year Charge relating to	122	<b>729</b> 17	851 17
Disposals At 31 March 2016	(122) -	(729) <b>17</b>	(851) <b>17</b>
Net Book Value At 31 March 2016	17	910	927
At 31 March 2015	(¥)?	172	172

There are no contractual commitments for the acquisition of Property, Plant and Equipment.

### 12. Short Term Debtors

	31 March 2017	31 March 2016
	£000	£000
Central government bodies	542	548
Other local authorities	2,557	2,244
Public corporations and trading funds	455	642
Other entities and individuals	162	340
Total	3,716	3,774

Included within the debtor balances above are amounts due from member boroughs (excluding payments in advance and bad debt provision) of £2.557 million (2015/16: £2.244 million), payments in advance of £379,000 (2015/16: £192,000), a bad debt provision of £139,000 (2015/16: £210,000) and other debtors of £688,000 (2015/16: £1.548 million).

### 13. Cash and Cash Equivalents

	31 March 2017	31 March 2016
	£000	£000
Cash held by the Committee	1,731	65
Cash balances held by the City of London	2,490	3,477
Total	4,221	3,542

### 14. Leases

### **Operating Leases**

The Committee uses leased properties under the terms of operating leases. The amounts paid under these arrangements during the year amounted to £260,000 (2015/16: £357,000) and are included in Premises costs in the Comprehensive Income and Expenditure Statement.

The future minimum lease payments due under non-cancellable leases in future years are:

	31 March 2017 £000	31 March 2016 £000 (Restated)
Not later than one year	246	148
Later than one year and not later than five years	1,187	1,136
Later than five years	888	1,185
Total	2,321	2,469

### 15. Short Term Creditors

	31 March 2017	31 March 2016
	£000	£000
Central government bodies	(1)	(1)
Other local authorities	(1,794)	(1,820)
Public corporations and trading funds	(391)	(479)
Other entities and individuals	(1,537)	(1,706)
Total	(3,723)	(4,006)

Included within the creditor balances above are amounts due to member boroughs (excluding receipts in advance) of £1.075 million (2015/16: £1.14 million), receipts in advance of £250,000 (2015/16: £115,000), accruals of £2.201 million (2015/16: £2.748 million) and other creditors of £197,000 (2015/16: £3,000).

### 16. Usable Reserves

	31 March 2017	31 March 2016
	000£	£000
General Reserve	3,341	3,269
2020 Freedom Pass Re-issue Reserve	1,734	1,000
Total	5,075	4,269

### 17. Transfers to Specific Reserves

Transfers to the Specific Reserves during the year ended 31 March 2017:

	Balance at 1 April 2015 £000	Transfer out £000	Transfer In £000	Balance at 31 March 2016 £000
2020 Freedom Pass Re-issue				
Reserve	1,000	_	734	1,734
Total	1,000	3.00	734	1,734

### 17. Transfers (from)/to Specific Reserves (continued)

Transfers to the Specific Reserves during the year ended 31 March 2016.

	Balance at 1 April 2015 £000	Transfer out £000	Transfer In £000	Balance at 31 March 2016 £000
2020 Freedom Pass Re-issue				
Reserve	-	-	1,000	1,000
Total	-	-	1,000	1,000

The 2020 Freedom Pass Re-issue Reserves was established by the Committee on 11 December 2014 to accumulate funds to meet the cost of the Freedom Pass reissue exercise.

### 18. Unusable Reserves

	31 March 2017	31 March 2016
	£000	£000
Pensions Reserve	(8,715)	(6,823)
Accumulated Absences Reserve	(34)	(32)
Total	(8,749)	(6,855)

### **Pensions Reserve**

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Committee accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Committee makes employer's contribution to the pension fund or eventually pays any pensions for which it is directly responsible. The debit balance on the Pension Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Committee has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

### 18. Unusable Reserves (continued)

	2016/17 £000	£000	2015 £000	000£
Balance at 1 April		(6,823)	(Restated)	(Restated) (7,792)
Actuarial gains or losses on pension assets and liabilities		(1,510)		1,406
Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income				
and Expenditure Statement Employer's pensions contribution and	(629)		(705)	
direct payments to pensioners payable in the year	247	(382)	268	(437)
Balance at 31 March		(8,715)		(6,823)

### **Accumulated Absences Reserve**

The Accumulated Absences Reserve absorbs the differences that would otherwise arise on the General Reserve from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Reserve is neutralised by transfers to or from the Reserve.

	2016/17 £000	£000	2015/16 £000	cooo
Balance at 1 April	2000	(32)	2.000	<b>£000</b> (34)
Settlement or cancellation of accrual made at the end of the preceding year Amounts accrued at the end of the	32		34	
current year Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in	(34)		(32)	
accordance with statutory requirements		(2)		2
Balance at 31 March		(34)		(32)

### 19. Cash Flow Statement - Operating Activities

	2016/17		2015/1	6
	£000	£000	£000	£000
Surplus on Provision of Services Adjusted for:		422		299
Current Service Cost Adjustment	133		185	
Depreciation	106		17	
Net return on Pension Scheme				
Assets/Liabilities	249		252	
(Increase)/Decrease in Debtors	58		(489)	
Decrease in Creditors	(283)		(680)	
Adjustments for non-cash	` ,		` ,	
movements		263		(715)
Interest and Investment Income	(1)		(11)	
Adjustments for investing and financing activities		(1)		(11)
Net cash flows from Operating Activities		684		(427)
Cash Flow Statement – Investing Activ	ities			
			2016/17 £000	2015/16 £000
Interest and Investment Income			1	11
Payment to Acquire Property, Plant and	Equipment and		<b>(6)</b>	(772)

### 21. Members' Allowances

Total

Intangible Assets

20.

The Committee paid the following amounts to members of its Committees during the year.

	2016/17 £000	2015/16 £000
Members' Allowances	19	18

(6)

(5)

(772)

(761)

### 22. Officers' Remuneration

The number of employees whose remuneration (including termination payments but excluding employer's pension contributions) was £50,000 or more in bands of £5,000 was:

Remuneration Bands	Number of Employees	
	2016/17 £000	2015/16 £000
£50,000 - £54,999	-	1
£55,000 - £59,999	2	3
£60,000 - £64,999		2
£65,000 - £69,999	1	1
£70,000 - £74,999	2	1.2
£75,000 - £79,999	3	1
£80,000 - £84,999	1	2
£85,000 - £89,999	(m)	2
£90,000 - £94,999	1	
£95,000 - £99,999	-	1
£100,000 - £104,999	•	1
£105,000 - £109,999	1	1
£110,000 - £114,999	1	(★)

These amounts include payments made to Parking Adjudicators.

## LONDON COUNCILS - TRANSPORT AND ENVIRONMENT COMMITTEE

# NOTES TO THE ACCOUNTS FOR THE YEAR ENDED 31 MARCH 2017 (continued)

### Officers' Remuneration (continued)

The salaries of the senior officers disclosed above are allocated between London Councils Joint Committee, Grants Committee and Transport and Environment Committee. The allocation of their salary costs to the Transport and Environment Committee are as follows:

- Corporate Director, Policy and Public Affairs 25% (2015/16: 25%)
  - Corporate Director, Services 50% (2015/16: 50%)
- Director, Transport and Mobility 100% (2015/16: 100%)
- Director, Corporate Governance 20% (2015/16: 5%)

### Senior officers remuneration during 2016/17

		Compensation for Loss of	Pension	Total
Post Holder		Office	Contributions	Remuneration
Comorate Director Policy and Public Affairs	31.042	<b>ы</b> '	3.725	34,767
*	47,280	35,367	5,588	88,235
Director. Transport and Mobility	109,198	,	13,104	122,302
Director, Corporate Governance	20,074	•	2,409	22,483
Total	207,594	35,367	24,826	267,787

### Senior officers remuneration during 2015/16

	F03	pensation or Loss of	Pension	Total
Post Holder		Office	Contributions R	Remuneration
		ધ	લ	લા
Corporate Director, Policy and Public Affairs	30,735	ı	3,688	34,423
Corporate Director, Services	61,470	1	7,376	68,846
Director, Corporate Governance	4,969	٠	969	5,565
Total	97,174	•	11,660	108,834

### 23. Termination Benefits

There were termination payments of £35,000 included in the Comprehensive Income and Expenditure Statement for 2016/17 (2015/16: £52,000).

### 24. External Audit Costs

The Committee incurred the following amounts in relation to the audit of the Statement of Accounts and Employers' Association Annual Return:

	2016/17 £000	2015/16 £000
Fees payable in respect of the audit of the Statement of		
Accounts to KPMG LLP:	22	25
Fees payable in respect of other services provided by		
PricewaterhouseCoopers LLP during the year	-	23
	22	48

Fees paid to PricewaterhouseCoopers LLP in 2015/16 relate to residual charges for work carried out in connection with an objection to London Councils' 2012/13 to 2014/15 accounts.

### 25. Related Parties

The Committee is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Committee or to be controlled or influenced by the Committee. Disclosure of these transactions allows readers to assess the extent to which the Committee might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain with the Committee.

### **Member Boroughs**

Member boroughs have direct control over the Committees activities through their membership of London Councils Transport and Environment Committee. The total value of income from subscriptions, contributions and other charges paid to London Councils by its member boroughs during 2016/17 was £31.571 million (2015/16: £33.612 million). The total value of expenditure paid to member boroughs during 2016/17, including the one-off payment from reserves, was £338,000 (2015/16: £5,000). On 31 March 2017, the value of debtor balances owed by member boroughs amounted to £2.361 million (2015/16: £2.244 million) and the value of creditor balances owed to member boroughs (including receipts in advance) amounted to £1.043 million (2015/16: £1.209 million).

### **Transport for London**

A representative of Transport for London (TfL) sits on London Councils Transport and Environment Committee and therefore has influence over the activities of the Committee. The total value of income received from TfL in respect of subscriptions, contributions and charges during 2016/17 was £9.908 million (2015/16: £10.076 million). The total value of expenditure on charges and reimbursement of Penalty Charge Notices during 2016/17 was £23,000 (2015/16: £21,000). On 31 March 2017, the value of debtor balances owed by TfL amounted to £174,000 (2015/16: £140,000) and the value of creditor balances owed to TfL (including receipts in advance) amounted to £301,000 (2015/16: £390,000).

### 24. Related Parties (continued)

### **Central Government**

Central Government has effective control over the general operations of member boroughs as it is responsible for providing the statutory framework within which the boroughs operate, provides the majority of their funding in the form of grants and prescribes the terms of many of the transactions that the boroughs have with other parties. The total value of expenditure on the registration of debts to HM Courts and Tribunal Services and other charges during 2016/17 amounted to £3.818 million (2015/16:£2.681 million). On 31 March 2017, the value of debtor balances owed by central government bodies amounted to £312,000 (2015/16: £548,000) and the value of creditor balances owed to central government bodies (including receipts in advance) amounted to £1,000 (2015/16: £34,000).

### **British Parking Association**

London Councils had a contract to run the Parking on Private Lands Appeals (POPLA) service which was funded by the British Parking Association (BPA). London Councils' former Director of Corporate Services was a Director of the British Parking Association. The Director of Corporate Services received no remuneration for his appointment with the BPA. The contract to run the POPLA service ceased in September 2015 and there were no charges in respect of the service in 2016/17 (2015/16: £499,000). The total value of expenditure paid to the BPA for subscriptions and other charges during 2016/17 was £850 (2015/16: £860). On 31 March 2017, the value of debtor balances in respect of a prepaid membership subscription amounted to £600 (2015/16: £317,000).

### **Greater London Authority**

A member of London Councils Leaders' Committee was also a member of the Greater London Assembly. The total value of income received from the GLA for the operation of the Road User Charging Appeals service and other charges during 2016/17 was £803,000 (2015/16: £783,000). On 31 March 2017, the value of debtor balances owed by the GLA amounted to £284,000 (2015/16: £413,000) and the value of creditor balances owed to the GLA (including receipts in advance) amounted to £90,000 (2015/16: £89,000).

### **London Councils Limited**

London Councils Limited is a wholly controlled subsidiary of London Councils. The Committee was recharged an amount of £471,000 (2015/16: £611,000) in respect of the premises cost of London Tribunals' hearing centres. On 31 March 2017, the value of creditor balances owed to the group company was £471,000 (2015/16: £611,000).

### 25. Concessionary Fares

These accounts do not include the amount of £333.94 million (2015/16: £327.922 million) paid directly by member boroughs to Transport for London in respect of the Concessionary Fares scheme.

### 26. Consolidated Accounts

These accounts form part of the consolidated accounts for London Councils from 1 April 2000. A copy of the consolidated accounts for 2016/17 can be obtained from the Director of Corporate Resources, 59½ Southwark Street, London, SE1 0AL.

### 27. Segmental Reporting

The information in the accounts is set out in the segments based on the Committee's internal management reporting. Therefore, no further disclosures are required.

### **GLOSSARY**

### **Accounting Policies**

The specific principles, bases, conventions, rules and practices applied by the Council in preparing and presenting the accounts.

### **Accruals**

The concept that income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

### **Actuarial Gains and Losses**

Changes in actuarial deficits or surpluses that arise because either actual experience or events have differed from the assumptions adopted at the previous valuation (experience gains or losses) or the actuarial assumptions have been changed.

### **Actuary**

An independent consultant who advises on the financial position of the Pension Fund.

### **Balance Sheet**

A statement showing the position of the Council's assets and liabilities as at 31 March in each year.

### **Budget**

A forecast of the Committee's planned expenditure. Budgets are reviewed during the course of the financial year to take account of pay and price changes and other factors affecting the level or cost of services.

### **Capital Charges**

A charge to service revenue accounts to reflect the cost of fixed assets used in the provision of services. The charge includes depreciation (intended to represent the cost of using the asset) and any impairment that may have occurred in the year of account.

### Capital Expenditure

Expenditure on the acquisition of a fixed asset or expenditure which adds to and not merely maintains the value of an existing fixed asset.

### **Carrying amount**

The amount at which an asset is recognised after deducting any accumulated depreciation and impairment losses.

### **Change in Accounting Estimate**

An adjustment of the carrying amount of an asset or a liability, or the amount of the periodic consumption of an asset, that results from the assessment of the present status of, and expected future benefits and obligations associated with, assets and liabilities. Changes in accounting estimates result from new information or new developments and, accordingly, are not correction of errors.

### Consistency

The principle that the accounting treatment of like items within an accounting period and from one period to the next is the same.

### Contingent

A condition which exists at the balance sheet date where the outcome will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the authority's control.

### **Creditors**

Amounts owed by the Committee for goods received or services provided before the end of the accounting period but for which payments have not been made by the end of that accounting period.

### **Current Asset**

An asset that will be consumed or cease to have value within one year of the reporting date. Examples are inventories and debtors.

### **Current Expenditure**

A general term for the direct running costs of local authority services, including employee costs and running expenses.

### **Current Liability**

An amount which will become payable or could be called in within the next accounting period, examples are creditors and cash overdrawn.

### **Current Service Cost**

The increase in the present value of a defined benefit obligation resulting from employee service in the current period.

### **Curtailments**

Curtailments arise as a result of the early payment of accrued pensions on retirement on the grounds of efficiency, redundancy or where the employer has allowed employees to retire on unreduced benefits before they would otherwise have been able to do so.

### **Debtors**

Amounts due to the Committee before the end of the accounting period but for which payments have not yet been received by the end of that accounting period.

### **Depreciation**

The loss in value of a fixed asset due to age, wear and tear, deterioration or obsolescence.

### **Employee benefits**

All forms of consideration given by an entity in exchange for service rendered by employees.

### Events after the reporting period

Those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the accounts are authorised for issue. Two types of events can be identified: a) those that provide evidence of conditions that existed at the end of the reporting period (adjusting events after the reporting period), and b) those that are indicative of conditions that arose after the reporting period (non-adjusting events after the reporting period).

### **Fair Value**

The amount for which an asset could be exchanged or a liability settled, between knowledgeable, willing parties in an arm's length transaction. In accounting terms, fair values are approximated by the present value of the cash flows that will take place over the remaining life of the financial instrument.

### **Fixed Assets**

Tangible assets that yield benefit to the Committee and its services for a period of more than one year.

### **Historical Cost**

This is the cost deemed to be the carrying amount of an asset as at 1 April 2007 (i.e. b/f from 31 March 2007) or at the date of acquisition, whichever date is the later, and adjusted for subsequent depreciation or impairment (if applicable).

### **Impairment**

A reduction in the value of a fixed asset below its carrying amount on the balance sheet.

### Intangible Assets

An intangible asset is an identifiable non-monetary asset without physical substance. It must be controlled by the authority as a result of past events, and future economic or service benefits must be expected to flow from the intangible asset to the authority. The most common class of intangible asset in local government bodies is computer software.

### **Inventories**

Assets that are: a) in the form of materials or supplies to be consumed in the production process b) in the form of materials or supplies to be consumed or distributed in the rendering of services c) held for sale or distribution in the ordinary course of operations, or d) in the process of production for sale or distribution.

### Levies

A payment that a local authority is required to make to a particular body (a levying body) to meet specific services.

### **Material**

Material omissions or misstatements of items are material if they could, individually or collectively, influence the decisions or assessments of users made on the basis of the accounts. Materiality depends on the nature or size of the omission or misstatement judged in the surrounding circumstances. The nature or size of the item, or a combination of both, could be the determining factor.

### **Net Realisable Value**

The open market value of the asset in its existing use (or open market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

### **Operational Assets**

Fixed assets held and occupied, used or consumed by the Committee in the direct delivery of services for which it has either a statutory or discretionary responsibility.

### **Past Service Cost**

The increase in the present value of Pension Fund liabilities arising in the current year from previous years' service. Past service cost may be either positive (where benefits are introduced or improved) or negative (where existing benefits are reduced).

### **Pensions Interest Cost**

The expected increase during a period in the present value of Pension Fund liabilities which arises because the benefits are due one year closer to settlement.

### **Post Balance Sheet Events**

Those events, both favourable and unfavourable, which occur between the balance sheet date and the date on which the Statement of Accounts is signed by the responsible financial officer.

### **Post-Employment Benefits**

Employee benefits (other than termination benefits) which are payable after the completion of employment.

### Present Value of a Defined Benefit Obligation

The present value, without deducting any plan assets, of expected future payments required to settle the obligation resulting from employee service in the current and prior periods.

### **Provision**

An amount set aside in the accounts for liabilities or losses which are certain or very likely to occur but uncertain as to the amounts involved or the dates on which they will arise.

### **Prudence**

The concept that revenue is not anticipated but is recognised only when realised in the form either of cash or other assets and full and proper allowance is made for all known and foreseeable losses and liabilities.

### Recharges

The collective term for accounting entries representing transfers of (or to cover) costs initially debited elsewhere. They therefore comprise apportionments and charges.

### **Recoverable Amount**

The recoverable amount of an asset is the higher of fair value less costs to sell (i.e. net selling price) and its value in use.

### **Related Parties**

Two or more parties are related parties when at any time during the financial period:

- (i) one party has direct or indirect control of the other party; or
- (ii) the parties are subject to common control from the same source; or
- (iii) one party has influence over the financial and operational policies of the other party to an extent that the other party might be inhibited from pursuing at all times its own separate interests; or
- (iv) the parties, in entering a transaction, are subject to influence from the same source to such an extent that one of the parties to the transaction has subordinated its own separate interest.

### **Related Party Transaction**

A related party transaction is a transfer of resources or obligations between related parties, regardless of whether a price is charged. Related party transactions exclude transactions with any other entity that is a related party solely because of its economic dependence on the authority or the government of which it forms part.

### Remuneration

All sums paid to or receivable by an employee and sums due by way of expense allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits received other than in cash. Pension contributions payable by the employer are excluded.

### Reserves

Sums set aside to finance future spending for purposes falling outside the definition of a provision. Reserves set aside for stated purposes are known as earmarked reserves. The remainder are unallocated reserves, often described as balances.

### **Residual Value**

The residual value of an asset is the estimated amount that an entity would currently obtain from disposal of the asset, after deducting the estimated costs of disposal, if the asset were already of the age and in the condition expected at the end of its useful life.

### **Short-Term Employee Benefits**

Employee benefits (other than termination benefits) that fall due wholly within 12 months after the end of the period in which the employees render the related service.

### **Specific Grants**

These are grants paid by various government departments outside the main formula. They include ring-fenced grants and specific formula grants.

### **Specific Reserves**

Reserves set aside for a specific purpose or a particular service or type of expenditure.

### **Tangible Fixed Assets**

Tangible assets that yield benefits to the Authority and the services it provides for a period of more than one year.

### **Useful Life**

The period over which benefits will be derived from the use of a fixed asset.

### VAT

An indirect tax levied on most business transactions and on many goods and some services. Input Tax is VAT charged on purchases. Output Tax is VAT charged in sales.